

SENATE BILL NO. 496

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on General Laws

on _____)

(Patron Prior to Substitute--Senator Carroll Foy)

A BILL to amend and reenact §§ 2.2-2485, 2.2-2489, and 2.2-5101 of the Code of Virginia, relating to Virginia Growth and Opportunity Act; Virginia Investment Performance Grants.

Be it enacted by the General Assembly of Virginia:

1. That §§ 2.2-2485, 2.2-2489, and 2.2-5101 of the Code of Virginia are amended and reenacted as follows:

§ 2.2-2485. Virginia Growth and Opportunity Board; membership; terms; compensation.

A. The Virginia Growth and Opportunity Board is established as a policy board in the executive branch of state government. The purpose of the Board is to promote collaborative regional economic and workforce development opportunities and activities.

B. The Board shall have a total membership of ~~24~~ 25 members that shall consist of seven legislative members, 14 nonlegislative citizen members, and ~~three~~ four ex officio members. Members shall be appointed as follows: four members of the House of Delegates, consisting of the Chairman of the House Committee on Appropriations and three members appointed by the Speaker of the House of Delegates; three members of the Senate, consisting of the Chairman of the Senate Committee on Finance and Appropriations and two members appointed by the Senate Committee on Rules; two nonlegislative citizen members to be appointed by the Speaker of the House of Delegates, who shall be from different regions of the Commonwealth and have significant private-sector business experience; two nonlegislative citizen members to be appointed by the Senate Committee on Rules, who shall be from different regions of the Commonwealth and have significant private-sector business experience; two nonlegislative citizen members to be appointed by the Governor, who shall be from different regions of the Commonwealth and have significant private-sector business experience; and eight nonlegislative citizen members to be

27 appointed by the Governor, subject to the confirmation of the General Assembly, who shall have
28 significant private-sector business experience. Of the Governor's nonlegislative citizen appointments
29 subject to General Assembly confirmation, no more than two appointees may be from any one region of
30 the Commonwealth. The Speaker of the House of Delegates and the Senate Committee on Rules shall
31 submit a list of recommended nonlegislative citizens with significant private-sector business experience
32 for the Governor to consider in making his nonlegislative citizen appointments. The Governor shall also
33 appoint ~~three~~ four Secretaries from the following, who shall serve ex officio with voting privileges: the
34 Secretary of Agriculture and Forestry, the Secretary of Commerce and Trade, the Secretary of Education,
35 the Secretary of Labor, and the Secretary of Finance. Nonlegislative citizen members shall be citizens of
36 the Commonwealth.

37 C. Legislative members and ex officio members of the Board shall serve terms coincident with
38 their terms of office. After the initial staggering of terms, nonlegislative citizen members shall be
39 appointed for a term of four years. Appointments to fill vacancies, other than by expiration of a term, shall
40 be for the unexpired terms. Vacancies shall be filled in the same manner as the original appointments. No
41 House member appointed by the Speaker of the House shall serve more than four consecutive two-year
42 terms, no Senate member appointed by the Senate Committee on Rules shall serve more than two
43 consecutive four-year terms, and no nonlegislative citizen member shall serve more than two consecutive
44 four-year terms. The remainder of any term to which a member is appointed to fill a vacancy shall not
45 constitute a term in determining the member's eligibility for reappointment.

46 D. The Board shall elect a chairman and vice-chairman from among its membership. The chairman
47 shall be a nonlegislative citizen member. A majority of the members shall constitute a quorum.

48 E. Any decision by the Board shall require an affirmative vote of a majority of the members of the
49 Board.

50 F. Legislative members of the Board shall receive such compensation as provided in § 30-19.12,
51 and nonlegislative citizen members shall receive compensation as provided in § 2.2-2813 for the
52 performance of their duties. All members shall be reimbursed for all reasonable and necessary expenses
53 incurred in the performance of their duties as provided in §§ 2.2-2813 and 2.2-2825.

54 G. Staff support and technical assistance to the Board and the Governor in carrying out the
55 provisions of this article shall be provided by the agencies of the Secretariats of Commerce and Trade,
56 Education, and Finance.

57 **§ 2.2-2489. Award of grants to regional councils.**

58 A. The Board shall establish guidelines, procedures, and objective criteria for the award and
59 distribution of grants from the Fund to regional councils.

60 B. In order to qualify to receive grants from the Fund, a regional council shall develop an economic
61 growth and diversification plan to (i) promote private-sector growth and opportunity in the region; (ii)
62 identify issues of economic competitiveness for the region, including gaps in education and skills required
63 to meet existing and prospective employer needs within the region; and (iii) outline steps that the
64 collaborating business, education, and government entities in the region will pursue to expand economic
65 opportunity, diversify the economy, and align workforce development activities with the education and
66 skills needed by employers in the region. A regional council shall review such plan not less than biennially
67 while the regional council is receiving grants from the Fund.

68 C. The Board shall only consider those regional activities endorsed by a regional council in its
69 application for grants from the Fund. For any regional activity included in a regional council's application,
70 the regional council shall identify (i) the amount of grants requested and the number of years for which
71 grants are sought; (ii) the participating business, education, and government entities and their respective
72 roles and contributions; (iii) the private, local, and other sources of nonstate funding that the grant from
73 the Fund will assist in generating, including specific amounts pledged by such sources as of the application
74 date; (iv) how the regional activity addresses the skills gaps identified in the council's economic growth
75 and diversification plan; and (v) the economic impact or other outcomes that are reasonably expected to
76 result from the proposed regional activity, including timetables and means of measurement.

77 D. Regional activities eligible for grants from the Fund shall be focused on high-impact,
78 collaborative projects in a region that promote new job creation, entrepreneurship, and new capital
79 investment; leverage nonstate resources to enhance collaboration; foster research, development, and
80 commercialization activities; encourage cooperation among public bodies to reduce costs and duplication

81 of government services; and promote other economic or workforce development activities consistent with
82 this article that are authorized by the Board. The Board shall give initial priority to grant proposals that
83 promote workforce development and other activities focused on eliminating skills gaps identified in a
84 region's economic growth and diversification plan.

85 E. In determining a regional council's eligibility to receive grants from the Fund, and the amount
86 of such grants, the Board shall review and score the proposed regional activities. Scores shall be assigned
87 on the basis of predetermined criteria established by the Board in its guidelines and procedures based on
88 the following factors:

89 1. The expected economic impact or outcome of the activity, with particular emphasis on goals
90 identified in the regional council's plan for economic growth and diversification;

91 2. The fiscal resources from non-Fund sources that will be committed to the activity, including
92 local or federal funds, private contributions, and cost savings expected to be achieved through regional
93 collaboration;

94 3. The number and percentage of localities, including political subdivisions and bodies corporate
95 and politic, within the region that are participating in the activity, the portion of the region's population
96 represented by the participating localities, and the participation of localities that are outside of the
97 applicant region;

98 4. The compatibility with other projects, programs, or existing infrastructure in a region to
99 maximize the leverage of grants from the Fund to encourage new collaborative activities;

100 5. The expected economic impact and outcomes of the project and the complexity of the project
101 relative to the size of the economy of the region or to the population of the participating localities;

102 6. The projected cost savings and other efficiencies generated by the proposed activity, and the
103 local resources generated by collaboration that have been or will be repurposed to support the activity;

104 7. The character of the regional collaboration, including the nature and extent of the regional effort
105 involved in developing and implementing the proposed activity, the complexity of the activity, the
106 prospective impact on relations between and among the affected localities, and the prospective impact on
107 collaboration between and among business, education, and government entities in the region;

108 8. Interstate, inter-regional, and other beneficial forms of collaboration, if any, that will
109 accompany, result from, or be encouraged by the activity;

110 9. Efficiency in the administration and oversight of regional activities; and

111 10. Other factors deemed to be appropriate by the Board.

112 F. Each regional council awarded a grant from the Fund shall issue an annual report that shall
113 include, at a minimum, an assessment of the impact and outcomes from regional activities supported by
114 grants from the Fund and the region's overall progress in addressing the goals and strategies identified in
115 the region's plan for economic growth and diversification. Such assessment shall address performance
116 criteria prescribed in the program guidelines and procedures.

117 G. Subject to the provisions of § 2.2-2488 and this section, once a regional council becomes
118 eligible for grants from the Fund, the regional council may continue to apply for and receive grants from
119 the Fund to support economic activities consistent with the regional council's economic growth and
120 diversification plan in such amounts and for such duration as the Board may determine in accordance with
121 its guidelines and procedures. The Board may terminate any payments to regional councils that fail to
122 perform in accordance with this article, the Board's guidelines or procedures, or any conditions expressly
123 agreed upon as part of a grant award, or for malfeasance. The Board may require the refund of moneys
124 from the Fund upon such termination. Grants that are terminated shall revert to the Fund for distribution
125 on an unallocated competitive basis.

126 H. In making Fund recommendations and awards, the Board may consider regional activities that
127 commenced prior to the enactment of this article, provided that the grant-funded program or project will
128 expand the scope of, or increase the number of localities participating in, such preexisting activity.

129 I. No regional council may have outstanding grant commitments of more than 25 percent of the
130 total amount appropriated to the Fund.

131 J. The year for grant payments shall be the Commonwealth's fiscal year following the calendar
132 year in which the region qualifies, with payments made annually by the Comptroller upon certification by
133 the Board. Grant amounts shall be made at the sole discretion of the Board.

134 K. (Effective until July 1, 2025) Any grant awarded from the Fund to a regional council shall
 135 require matching funds at least equal to half the amount of the grant, ~~provided, however, that the Board~~
 136 ~~shall have the authority to reduce the match requirement to no less than half of the grant upon a finding~~
 137 ~~by the Board of fiscal distress or an exceptional economic opportunity in a region.~~ Such matching funds
 138 may be from local, regional, federal, or private funds. Matching funds may also be from grants awarded
 139 to a locality by the Tobacco Region Revitalization Commission but shall not include any other state
 140 general or nongeneral funds, from whatever source.

141 K. (Effective July 1, 2025) Any grant awarded from the Fund to a regional council shall require
 142 matching funds at least equal to half the amount of the grant, ~~provided, however, that the Board shall have~~
 143 ~~the authority to reduce the match requirement to no less than half of the grant upon a finding by the Board~~
 144 ~~of fiscal distress or an exceptional economic opportunity in a region.~~ Such matching funds may be from
 145 local, regional, federal, or private funds, but shall not include any state general or nongeneral funds, from
 146 whatever source.

147 L. Decisions of the Board shall be final and not subject to review or appeal.

148 **§ 2.2-5101. Virginia Investment Performance Grants.**

149 A. For purposes of this section:

150 "Aggregate amount of Grants payable" means the total amount of Grant money payable to all
 151 Grant recipients in any fiscal year pursuant to this section, including Grants awarded prior to July 1, 2024,
 152 and Grants awarded on or after July 1, 2024.

153 "Grant" means a Virginia Investment Performance Grant awarded pursuant to this section and paid
 154 from the Investment Performance Grant subfund to the Fund.

155 B. Subject to the appropriation by the General Assembly of sufficient moneys to the Investment
 156 Performance Grant subfund, any eligible manufacturer or research and development service that is not
 157 eligible for a major eligible employer grant under § 2.2-5102 shall be eligible to apply ~~for an investment~~
 158 ~~performance grant as provided in this section~~ a Grant.

159 ~~B.~~C. The Partnership shall establish an application process by which eligible manufacturers and
 160 research and development services may apply for a ~~grant under this section~~ Grant. An application for a

161 ~~grant~~ Grant under this section shall not be approved until the Partnership has verified that the required
162 capital investment has been completed.

163 ~~C. D.~~ The amount of the ~~investment performance grant~~ Grant that an eligible manufacturer or
164 research and development service shall be eligible to receive ~~under this section~~ shall be determined by the
165 Secretary, based on the recommendation of the Partnership, and contingent upon approval by the
166 Governor. The determination of the appropriate amount of ~~an investment performance grant~~ a Grant shall
167 be based on ~~the application of~~ guidelines that establish criteria for correlating the amount of a ~~grant~~ Grant
168 to the relative value to the Commonwealth of the eligible investment.

169 ~~D. E.~~ The Partnership shall assist the Secretary in developing objective guidelines ~~that shall be~~
170 ~~used in awarding investment performance grants~~ to be used in awarding Grants. No ~~grant~~ Grant shall be
171 awarded until the Secretary has provided copies of such guidelines for review to the Chairmen of the
172 House Committee on Appropriations and the Senate Committee on Finance and Appropriations. The
173 preparation of the guidelines shall be exempt from the requirements of Article 2 (§ 2.2-4006 et seq.) of
174 the Administrative Process Act. The guidelines shall require determinations regarding the amount of
175 ~~investment performance grants~~ Grants to address:

- 176 1. The number of new jobs created by the capital investment;
- 177 2. The wages paid for the new jobs and the amount by which wages exceed the average
178 manufacturing wage for the locality or region;
- 179 3. The extent to which the capital investment produces (i) measurable increases in capacity,
180 productivity, or both; (ii) measurable decreases in the production of flawed product; or (iii) measurable
181 advances in knowledge, research, or the application of research findings for the creation of new or
182 significantly improved products or processes that support manufacturing;
- 183 4. The amount of the capital investment;
- 184 5. The net present value of benefits to Virginia;
- 185 6. The amount of other incentives offered by the Commonwealth and the locality; and
- 186 7. The importance of the manufacturing or research and development facility to the economy of
187 the locality or region.

188 The guidelines shall also address the eligibility of manufacturers or research and development
189 services that make a capital investment in phases over a period of years, and limits on eligibility for
190 multiple ~~grants~~ Grants by the same manufacturer or research and development service within stated
191 periods of time.

192 ~~E. The amount of an investment performance grant to any eligible manufacturer under this section
193 shall not exceed \$3 million or 10 percent of the amount appropriated by the General Assembly to the
194 Investment Performance Grant subfund in the year that the terms of a grant are determined. For all eligible
195 projects awarded grants on or after July 1, 2005, and before July 1, 2009, the amount of an investment
196 performance grant to any recipient under this section shall not exceed \$1.5 million. For eligible projects
197 awarded grants on or after July 1, 2009, the amount of an investment performance grant to any recipient
198 under this section shall not exceed \$3 million, except for eligible projects that demonstrate extraordinary
199 characteristics described in guidelines implementing this chapter the amount of an investment
200 performance grant to any such recipient under this section shall not exceed \$5 million.~~

201 ~~F. For all eligible projects awarded grants before July 1, 2005, the aggregate amount of investment
202 performance grants approved under this section in any year shall not exceed \$6 million, and the aggregate
203 amount of grants outstanding to all eligible manufacturers under this section for all years shall at no time
204 exceed \$30 million. For all such grants awarded prior to that date, the annual obligations of the
205 Commonwealth to make grant payments to individual eligible manufacturers under this section shall not
206 exceed \$600,000. For all eligible projects awarded grants on or after July 1, 2005, and before July 1, 2009,
207 the aggregate amount of investment performance grants approved under this section in any year shall not
208 exceed \$3 million, and the aggregate amount of such grants awarded after that date and outstanding at any
209 time shall not exceed \$15 million. For all such grants awarded on or after that date, the annual obligations
210 of the Commonwealth to make grant payments to individual recipients under this section shall not exceed
211 \$300,000. For all eligible projects awarded grants on or after July 1, 2009, and before July 1, 2015, the
212 aggregate amount of investment performance grants approved under this section in any year shall not
213 exceed \$6 million, and the aggregate amount of such grants awarded on or after July 1, 2009, and before
214 July 1, 2015, and outstanding at any time shall not exceed \$30 million. For all such grants awarded on or~~

215 after July 1, 2009, and before July 1, 2015, the annual obligations of the Commonwealth to make grant
216 payments to individual recipients under this section shall not exceed \$1 million. For all eligible projects
217 awarded grants on or after July 1, 2015, but before July 1, 2019, the aggregate amount of investment
218 performance grants approved under this section in any year shall not exceed \$6 million, and the aggregate
219 amount of such grants awarded on or after July 1, 2015, but before July 1, 2019, and outstanding at any
220 time shall not exceed \$20 million. For all such grants awarded on or after July 1, 2015, but before July 1,
221 2019, the annual obligations of the Commonwealth to make grant payments to individual recipients under
222 this section shall not exceed \$1 million. For all eligible projects awarded grants on or after July 1, 2019,
223 the aggregate amount of investment performance grants approved under this section in any year shall not
224 exceed \$4 million, and the aggregate amount of such grants awarded on or after July 1, 2019, and
225 outstanding at any time shall not exceed \$20 million. For all such grants awarded on or after July 1, 2019,
226 the annual obligations of the Commonwealth to make grant payments to individual recipients under this
227 section shall not exceed \$1 million. At no time shall the aggregate amount of Grants payable to all Grant
228 recipients in any fiscal year exceed \$6 million.

229 G. Any eligible manufacturer or research and development service shall be eligible to receive a
230 grant from the Fund Grant in five equal, annual installments beginning in the ~~third~~ first year after the
231 completion and verification of the capital investment is and any pledged job creation requirements are
232 completed and the Partnership has verified that the requirements applicable to such grant have been
233 satisfied. Any eligible manufacturer or research and development service located in a fiscally distressed
234 area of the State, as defined in the guidelines implementing this chapter, shall be eligible to begin receiving
235 grants in the second year after the capital investment is completed and verified. No Grant awarded
236 pursuant to this section to an eligible manufacturer or research and development service shall exceed \$5
237 million in total across all fiscal years, and no annual payment to any eligible manufacturer or research and
238 development service shall exceed \$1 million.

239 **2. That the provisions of this act shall not impact the obligations of the Commonwealth under any**
240 **existing agreements for the payment of grants under § 2.2-5101 of the Code of Virginia that were**
241 **entered into prior to the effective date of this act. However, such obligations under existing**

242 agreements entered into prior to the effective date of this act shall be included in calculating the
243 aggregate amount of Grants that may be payable in any fiscal year pursuant to subsection F of §
244 2.2-5101 of the Code of Virginia, as amended by this act.

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