

HOUSE BILL NO. 173

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Public Safety

on \_\_\_\_\_)

(Patron Prior to Substitute--Delegate Simon)

A BILL to amend and reenact § 18.2-308.5 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 18.2-308.5:2, relating to manufacture, import, sale, transfer, or possession of plastic firearms and unfinished frames or receivers and unserialized firearms prohibited; penalties.

**Be it enacted by the General Assembly of Virginia:**

**1. That § 18.2-308.5 of the Code of Virginia is amended and reenacted and that the Code of Virginia is amended by adding a section numbered 18.2-308.5:2 as follows:**

**§ 18.2-308.5. Manufacture, assemble, import, etc. of plastic firearm prohibited; penalty.**

A. It shall be is unlawful for any person to knowingly manufacture or assemble, cause to be manufactured or assembled, import, purchase, sell, offer for sale, transfer, or possess (i) any plastic firearm or (ii) any firearm that, after removal of all parts other than a major component, is not detectable as a firearm by the types of detection devices, including X-ray machines, commonly used at airports, government buildings, schools, correctional facilities, and other locations for security screening.

B. As used in this section, "plastic;

"Frame," "receiver," and "security exemplar" have the same meanings attributed to them in 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

"Major component" means (i) the slide or cylinder, or the frame or receiver, of the firearm or (ii) in the case of a rifle or shotgun, the barrel of the firearm.

"Plastic firearm" means any firearm, including machine guns and sawed-off shotguns as defined in this chapter, containing less than 3.7 ounces of electromagnetically detectable metal in the barrel, slide, cylinder, frame, or receiver of which that, when subjected to inspection by the types of detection devices,

27 including X-ray machines, commonly used at airports, government buildings, schools, correctional  
28 facilities, and other locations for security screening, does not generate an image that accurately depicts its  
29 shape.

30 C. A violation of this section shall be is punishable as a Class 5 felony.

31 **§ 18.2-308.5:2. Prohibition on unfinished frames or receivers and unserialized firearms;**  
32 **penalties.**

33 A. As used in this section:

34 "Federal licensee authorized to serialize firearms" means a person, firm, corporation, or other  
35 entity that holds any valid federal license that authorizes the person, firm, corporation, or other entity to  
36 imprint serial numbers onto firearms and completed or unfinished frames or receivers pursuant to 18  
37 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

38 "Federally licensed gunsmith, manufacturer, or importer" means a person, firm, corporation, or  
39 other entity that holds a valid gunsmith license or license to manufacture or import firearms issued  
40 pursuant to 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

41 "Frame" and "receiver" have the same meanings attributed to them in 18 U.S.C. § 921 et seq. and  
42 regulations issued pursuant thereto.

43 "License to manufacture firearms" means a valid license to manufacture firearms issued pursuant  
44 to 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

45 "Manufacture or assemble" means to fabricate, construct, fit together component parts of, or  
46 otherwise produce a firearm or completed or unfinished frame or receiver, including through additive,  
47 subtractive, or other processes.

48 "Unfinished frame or receiver" means a forging, casting, printing, extrusion, machined body, or  
49 similar item that (i) is designed to or may readily be completed, assembled, or otherwise converted to  
50 function as a frame or receiver or (ii) is marketed or sold to the public to become or be used as the frame  
51 or receiver of a functional firearm once completed, assembled, or otherwise converted. However,  
52 "unfinished frame or receiver" does not include a component designed and intended for use in an antique  
53 weapon.

54 "Valid serial number" means a serial number that has been imprinted by a federal licensee  
55 authorized to serialize firearms in accordance with federal law, or that has otherwise been assigned to a  
56 firearm or completed or unfinished frame or receiver pursuant to the laws of any state or pursuant to 26  
57 U.S.C. § 5801 et seq. and regulations issued pursuant thereto.

58 B. It is unlawful to knowingly import, purchase, sell, offer for sale, or transfer ownership of any  
59 completed or unfinished frame or receiver, unless the completed or unfinished frame or receiver (i) is  
60 deemed to be a firearm pursuant to 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto and (ii)  
61 is imprinted with a valid serial number.

62 C. It is unlawful to knowingly possess a firearm or any completed or unfinished frame or receiver  
63 that is not imprinted with a valid serial number.

64 D. It is unlawful to manufacture or assemble, cause to be manufactured or assembled, import,  
65 purchase, sell, offer for sale, or transfer ownership of any firearm that is not imprinted with a valid serial  
66 number.

67 E. Except as authorized by law, it is unlawful for a person who does not have a valid federal license  
68 to manufacture or assemble firearms to sell or transfer ownership of a firearm if (i) the person  
69 manufactured or assembled the firearm without a valid license to manufacture firearms, (ii) the person  
70 knowingly caused the firearm to be manufactured or assembled by another person who does not have a  
71 valid federal license to manufacture firearms, or (iii) the person is aware that the firearm was manufactured  
72 or assembled by another person who does not have a valid federal license to manufacture firearms.

73 F. A federal firearms licensee may serialize a firearm or frame or receiver of a firearm, including  
74 a finished or unfinished frame or receiver, by imprinting a serial number on the firearm, frame, or receiver.  
75 To serialize a firearm, frame, or receiver, the dealer or other licensee shall imprint on the firearm, frame,  
76 or receiver a serial number beginning with the dealer's or licensee's abbreviated federal firearms license  
77 number, which is the first three and last five digits of the license number, followed by a hyphen, before a  
78 unique identification number (12345678-(number)). The serial number shall not be duplicated on any  
79 other firearm, frame, or receiver serialized by the licensee and shall be imprinted in a manner that complies  
80 with the requirements in federal law for imprinting a serial number on a firearm, including the minimum

81 size and depth of the serial number and that the serial number is not susceptible to being readily obliterated,  
82 altered, or removed.

83 The federal firearms licensee shall retain a record concerning a firearm, frame, or receiver  
84 serialized by the licensee that complies with the requirements under federal law for the sale of a firearm.  
85 In addition to any record required by federal law, a federal firearms licensee that imprints a unique serial  
86 number on a firearm, frame, or receiver pursuant to this subsection shall make a record at the time of the  
87 transaction of each transaction involving serializing a firearm, frame, or receiver and keep that record.  
88 The record shall include the following information: the date, name, age, and residence of any person to  
89 whom the item is transferred and the unique serial number imprinted on the firearm, frame, or receiver.

90 G. A violation of this section is punishable as a Class 1 misdemeanor. A second or subsequent  
91 violation of this section is punishable as a Class 4 felony.

92 H. The provisions of subsection B or C shall not apply to any person possessing or receiving the  
93 firearm who is a local, state, or federal law-enforcement officer or a federal firearms importer or federal  
94 firearms manufacturer in the scope and course of his official duties or employment.

95 I. This section does not apply to any of the following:

96 1. A firearm, frame, receiver, or unfinished frame or receiver that (a) is an antique firearm as  
97 defined in subsection F of § 18.2-308.2:2, (b) has been rendered permanently inoperable, or (c) was  
98 manufactured before October 22, 1968;

99 2. The sale, offer for sale, or transfer of ownership of a firearm or any completed or unfinished  
100 frame or receiver to a law-enforcement agency;

101 3. The manufacture or assembly, importation, purchase, transfer, or possession of a firearm or any  
102 completed or unfinished frame or receiver by a law-enforcement agency for law-enforcement purposes;

103 4. The sale or transfer of ownership of a firearm or any completed or unfinished frame or receiver  
104 to a federally licensed gunsmith, manufacturer, or importer or to any other federal licensee authorized to  
105 serialize firearms;

106           5. The manufacture or assembly, importation, purchase, or possession of a firearm or any  
107 completed or unfinished frame or receiver by a federally licensed gunsmith, manufacturer, or importer or  
108 by any other federal licensee authorized to serialize firearms;

109           6. A member of the Armed Forces of the United States or the National Guard while on duty and  
110 acting within the scope and course of employment or any law-enforcement agency or forensic laboratory;

111           7. A common carrier, motor carrier, air carrier, or carrier affiliated with an air carrier through  
112 common controlling interest that is subject to Title 49 of the United States Code, or an authorized agent  
113 of any such carrier, when acting in the course and scope of duties incident to the receipt, processing,  
114 transportation, or delivery of property;

115           8. An authorized representative of a local, state, or federal government that receives a firearm or  
116 any completed or unfinished frame or receiver as part of an authorized, voluntary buyback program in  
117 which the governmental entity is buying or receiving such weapons from private individuals;

118           9. The possession and disposition of a firearm or any completed or unfinished frame or receiver  
119 by a person who meets all of the following:

120           a. The person is not prohibited by Virginia or federal law from possessing the weapon;

121           b. The person possessed the firearm or any completed or unfinished frame or receiver no longer  
122 than was necessary to deliver it to a law-enforcement agency for that agency's disposition according to  
123 law; and

124           c. If the person is transporting the firearm or any completed or unfinished frame or receiver, the  
125 person is transporting it to a law-enforcement agency in order to deliver it to the agency for the agency's  
126 disposition according to law;

127           10. The possession or importation of a firearm or any completed or unfinished frame or receiver  
128 by a nonresident of the Commonwealth who:

129           a. Is traveling with the firearm or completed or unfinished frame or receiver in the Commonwealth  
130 in accordance with the provisions of 18 U.S.C. § 926A; or

131 b. Possesses or imports the firearm or completed or unfinished frame or receiver in the  
 132 Commonwealth exclusively for use in an organized sport shooting event or competition and no longer  
 133 than reasonably necessary to participate in such an event or competition; or

134 11. The possession or importation of a firearm or any completed or unfinished frame or receiver  
 135 by a new resident moving into the Commonwealth who, within 90 days of moving into the  
 136 Commonwealth, causes the firearm or completed or unfinished frame or receiver to be imprinted with a  
 137 valid serial number, removes the weapon from the Commonwealth, or otherwise comes into compliance  
 138 with this section.

139 **2. That the provisions of this act may result in a net increase in periods of imprisonment or**  
 140 **commitment. Pursuant to § 30-19.1:4 of the Code of Virginia, the estimated amount of the necessary**  
 141 **appropriation is \_\_\_\_\_ for periods of imprisonment in state adult correctional facilities;**  
 142 **therefore, Chapter 1 of the Acts of Assembly of 2023, Special Session I, requires the Virginia**  
 143 **Criminal Sentencing Commission to assign a minimum fiscal impact of \$50,000. Pursuant to § 30-**  
 144 **19.1:4 of the Code of Virginia, the estimated amount of the necessary appropriation is \_\_\_\_\_ for**  
 145 **periods of commitment to the custody of the Department of Juvenile Justice.**

146 **3. That the provisions of § 18.2-308.5:2 of the Code of Virginia, as created by this act, with the**  
 147 **exception of subsection C, shall become effective on January 1, 2025.**

148 **4. That the provisions of subsection C of § 18.2-308.5:2 of the Code of Virginia, as created by this**  
 149 **act, shall become effective on July 1, 2025.**

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